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Iowa State Bar Association November 22, 2013



- What is the reform?
- Who does it impact?
- When does it happen?
- How does it impact taxpayers & local governments?



- What is the reform?
 - Business Property Tax Credit
 - New rollbacks or assessment limitation & replacement claims
 - Changes to taxable value growth for residential & agricultural property
 - New classification Multi-residential
 - New exemption for telecommunications property



426C.3 426C.9 Business Property Tax Credit

Credit Against Tax

- For commercial, industrial and railroad property <u>units</u>
- 2013 Assessment 1st year
 - January 15, 2014 applications due (taxes payable 2014/15)
 - 1st application <u>a person may apply</u>
 - Subsequent years: due date March 15th for prior year assessment
 - Classification is based on the assessment year
- State funded credit



Credit Against Tax

- Once approval granted
 - No reapplication necessary
 - If all or a portion of a unit transfers or other ownership changes occur reapplication is required by the *owner or buyer*
 - Reapplication for the *portion* of the unit that did not change is required also required
 - Units that cease to qualify the owner is required to give notice to the assessor



- Application process
 - Assessor receives applications and approves or denies
 - Denial must be included and in writing
- Assessor recommends approval to Auditor
- Auditor submits final listing County Supervisors for final approval
 - If disallowed appeal is to District Court 426C.6
 - Written denial to the taxpayer
- Transfer or other ownership changes requires <u>reapplication by owner</u>



Excludes:

- Section 42 housing
- Mobile home parks
- Manufactured home communities
- Land-leased community
- Assisted living facilities
- Anything Defined in new 441.21, Subsection 13: property
 <u>primarily</u> used or intended for human habitation containing
 three or more separate dwelling units.



Unit is:

- Within the same county
- Same classification
- Same ownership
- Separate item on tax list
- Operated by that "person" for common use and purpose
- Contiguous parcels:
 - share common boundary
 - within same building or structure, regardless of boundary
 - Parcels taxed as buildings on leased land are contiguous as long as the land upon which they sit is contiguous regardless of the land ownership



- What is a "Person"?
- Iowa Code 4.1
 - Individual
 - Corporation
 - Limited liability company
 - Government
 - Governmental subdivision or agency
 - Business trust
 - Estate
 - Trust
 - Partnership or association
 - Or any other legal entity



For a Unit:

- Contiguous
 - Roads
 - Alley
 - Railroad
 - Rivers
 - Cable TV Underground wires
 - Cell Towers
 - Wind Turbines
- Classification & Primary Use
 - Must be primarily used for commercial, industrial, railroad
 - Must be classed the same
 - May be vacant land



What is Common Use and Purpose?

 "Operated by that person for a common use and purpose"

Owner occupied

Leased



Credit against tax

- Must be on the statement
- Must state it is funded by the state from the Business Property Tax Credit fund



426C.2 & 426C.5 Business Property Tax Credit

How much state funding?

FY 2014/15: \$50 Million

FY 2015/16: \$100 Million

FY 2016/17: \$125 Million

Capped at: \$125 Million

Payment to Counties

- November 15th and March 15th each FY
- Treasurer allocates to taxing districts



How is the credit calculated?

- Statewide calculation
 - Qualifying units & applicable valuations
 - Associated consolidated rates
 - Associated average consolidated rates
- Valuation or "initial value" determination that spends 98% of fund balance



TERMS: A1 or A2 times B = C

C times D = Credit

A1 - "Initial" Amount (amount of valuation per unit that spends

98% of fund) OR (lessor of A1 or A2)

- A2 100% DOM Assessed Value of unit
- B Multiplier (difference in rollbacks)
- C Amount used to calculate the credit/1000 *
- D Average Consolidated Levy Rate (for the unit)



Notification for corrections to Auditor and Claimant

 No adjustments after 3 years from October 31st of application year Example: File March 15, 2015 (2014 Assessment)

No adjustments after fall of 2018

- IDR verifies if credit is paid or unpaid
- If property still owned by claimant and credit paid:
 - Treasurer collects
 - Same way property taxes are due and payable
- If property not owned by Claimant
 - IDR pursues collection
 - Same way as income taxes (422.26 & 422.30)

What else?

- ISAC Working group
 - Auditors
 - Assessors
 - Treasurers
 - ISAC representative
- Rules process for Business Property Tax Credit
 - Filed November 6th, 2013
 - Noticed November 27th, 2013
 - Public Hearing December 17th Wallace Auditorium

Re-Cap

- Who qualifies?
- When to apply?
- What is a unit?
- Who is a person?
- What is common use and purpose?
- How is it calculated?
- How much is it?



441.21 Property Assessment Limitations

Growth in Taxable Value for - Residential & Agricultural

- Reduced from 4% to 3%
- Continue to be tied together

New Commercial, Industrial, Railroad Rollback or Assessment Limitation

- 95% 2013 Assessment
- 90% 2014 Assessment



441.21A Replacement Claims Claims

Only For Commercial & Industrial Classes

- Payment from State for "replacing the lost tax revenues as a result of the C/I rollback
- 95% rollback or assessment limitation
- 90% rollback or assessment limitation

How much?

- Appropriation covers all claims for FY 2014/2015
- Appropriation covers all claims capped at total amount for FY 2016/2017
- Not subject to uniform reduction
- Prorated if claims exceed FY 2016/2017 appropriation



441.21A Replacement Claims

TIF Districts

- 441.21 Assessed value, actual value, taxable value defined as the same thing
- Rollback is applied to assessed value less any applicable exemptions
- Replacement claim is paid to the base first
- Minimum assessment agreements
 - An assessor is not prohibited from assigning a higher than actual value to the property under 403.6 (19) "b"



441.21A Replacement Claims

Process:

- Auditor prepares statement for claim amount.
 - Submits to IDR in August
 - By taxing district
 - Portion of replacement claims considered property tax for school foundation payments
 - Claims paid in September and March of each fiscal year



441.21 441.21A Rollback & Replacement Claims

Recap:

- What happened to growth limitations for residential & agricultural property?
- Who qualifies for the new rollback or assessment limitation?
- When does it happen?
- How much is funded?
- Is the funding capped?



441.21 Subdivision 13 Multi-Residential Classification

Beginning 2015 Assessment New Class

- Includes:
 - mobile home parks
 - manufactured home communities
 - land-leased communities
 - assisted living facilities
 - property primarily used or intended for human habitation containing three or more separate dwelling units
- Portions of properties less than three units used or intended to be used for human habitation (and a portion of the land) regardless of the number of units and that is not otherwise classed residential



441.21 Subdivision 13 Multi-Residential Classification

Beginning 2015 Assessment New Class

- Excludes:
 - Section 42 housing
 - Hotels
 - Motels
 - Inns
 - Other buildings where rooms or dwelling units are typically rented for less than one month



- Multi-residential is to be <u>used or intended</u> to be used for human habitation
 - Dwelling units:
 - Apartment
 - Group of rooms
 - Single room
 - Occupied as separate living quarters or
 - if vacant, is intended for occupancy as a separate living quarters
 - Where a tenant can live and sleep separately
- That portion of a parcel with one or two dwelling units used for human habitation if on the same parcel with commercial/industrial valuation is classed as multi-residential
- Vacant land used in conjunction with another improved parcel should be classed the same



How will this be handled?

- Software will have to accommodate <u>two classes</u> on a single parcel
 - 441.21 Subsection 13c
 - Commercial and multi-residential on the same parcel
 - Industrial and multi-residential on the same parcel
- Developing rules
 - Equalization procedures
 - Dual classed sales procedures
 - DOV form changes
 - Abstract processing



- 2015 Assessment 86.25%
- 2016 Assessment 82.5%
- 2017 Assessment 78.75%
- 2018 Assessment 75%
- 2019 Assessment 71.25%
- 2020 Assessment 67.5%
- 2021 Assessment 63.75%
- 2022 Assessment = residential rollback



- When does it start?
- What qualifies?

Recap

- What is excluded?
- What does it mean for properties that have both commercial and multi-residential use?
- What are the rollbacks that apply?



433.4Telecommunications Exemption

2013 Assessment

- 0-20M value = 20%
- 20M-55M value = 17.5%
- 55M 500 value = 12.5%
- >500M value = 10%
- * valuation by company

2014 Assessment

- 0-20M value = 40%
- 20M-55M value = 35%
- 55M 500 value = 25%
- >500M value = 20%



What is the reform?

Credit, rollback & replacement claim, changes in taxable value growth, new class & telecommunications exemption

Who does it impact?

Commercial, industrial, railroad, multi-residential property, telecommunications property & local taxpayers

When does it happen?

Beginning 2013 assessment – taxes due & payable 2014/2015



- How does it impact taxpayers?
 - Taxable value <u>growth</u> reductions
 - Residential & agricultural 4% to 3% (as an aggregate class)
 - Taxable Value reductions
 - Commercial, industrial, railroads
 - Multi-residential property starting in 2015
 - Telecommunications (exemption)



How does it impact local government?

Local Dollars

- Rollback on railroad 100%
- Exemption for telecommunications 100%
- Rollback for Multi-residential 100%
- Rollback on commercial industrial after 3rd year > than
 replacement claim in year 3 100%
- 1% growth reduction for residential and agricultural classes

What is the state paying?

State Dollars

- Business property tax credit 100%
- Rollback on commercial industrial
 - 1st Year 100%
 - 2nd Year 100%
 - 3rd Year 100%
 - Capped at 3rd year

Questions?

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